

## Message Text

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PAGE 01 STATE 032635  
ORIGIN IO-13

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 AF-08 ARA-06  
EA-07 EUR-12 NEA-10 H-01 DHA-02 CIAE-00 DODE-00  
INR-07 NSAE-00 PA-01 USIA-06 PRS-01 NSCE-00 SSO-00  
INRE-00 /101 R

DRAFTED BY IO:JABAKER/DD  
APPROVED BY S/S:SESTEINER  
EUR/SOV:MGARRISON  
D/HA:PDERIAN --  
IO:DRTOUSSAINT  
S:P- TARNOFF  
S/PRS:PPERENYI

-----120456Z 018764 /21

O P 120440Z PEB 77  
FM SECSTATE WASHDC  
TO USMISSION GENEVA IMMEDIATE  
INFO AMEMBASSY MOSCOW PRIORITY  
USMISSION USUN NEW YORK  
AMEMBASSY LONDON  
AMEMBASSY TEL AVIV

C O N F I D E N T I A L STATE 032635

GENEVA FOR HRC DELEGATION; LONDON FOR AMBASSADOR YOUNG

E.O. 11652: GDS

TAGS: UN, SHUM

SUBJECT: PRESS GUIDANCE FOR DEPARTMENTAL SPOKESMAN ON  
ORLOV TELEGRAM PROPOSAL

1. FOLLOWING IS GUIDANCE PROVIDED TO DEPARTMENTAL  
PRESS SPOKESMAN FOR DEALING WITH QUESTIONS WHICH ARE  
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EXPECTED TO EMERGE FROM U.S. DELEGATE ALLARD LOWENSTEIN'S  
FEBRUARY 11 PROPOSAL TO THE HUMAN RIGHTS COMMISSION  
THAT IT SEND A TELEGRAM TO MOSCOW EXPRESSING ITS CONCERN  
OVER REPORTED DETENTION OF YURI ORLOV AND THAT IT  
CONSIDER MEANS OF OBTAINING THE FULL FACTS OF THIS  
MATTER.

QUESTION: THERE IS A REPORT THAT THE U.S. REPRESENTATIVE TO THE HUMAN RIGHTS COMMISSION PROPOSED A MESSAGE BY THE COMMISSION TO MOSCOW CONCERNING THE REPORTED ARREST OF YURI ORLOV, THE HUMAN RIGHTS ACTIVIST. IS THIS CORRECT?

ANSWER: IT IS CORRECT. WE HAVE A REPORT THAT HE MADE SUCH A PROPOSAL.

QUESTION: DID MR. LOWENSTEIN MAKE THIS PROPOSAL ON THE BASIS OF INSTRUCTIONS?

ANSWER: MR. LOWENSTEIN HAS GENERAL INSTRUCTIONS WHICH ENCOURAGE HIM TO WORK FOR A MORE OBJECTIVE APPROACH BY THE COMMISSION IN WHICH POLITICAL CONCERNS ARE PLACED SECOND TO THE HUMAN FACTORS INVOLVED. HE HAS BEEN ENCOURAGED TO USE AN OBJECTIVE APPROACH AND TO KEEP FROM HAVING THE COMMISSION PURSUE A DOUBLE STANDARD. IT IS OUR UNDERSTANDING THAT HE MADE THE PROPOSAL IN THE WAKE OF A VOTE BY THE COMMISSION, OVER U.S. OBJECTIONS, TO SEND A TELEGRAM TO THE ISRAELI GOVERNMENT ABOUT ALLEGEDLY POOR CONDITIONS IN AN ISRAELI PRISON. HIS OBJECTION WAS BASED ON THE FACT THAT THE TEXT OF THE TELEGRAM SUGGESTED THAT THE COMMISSION HAD ACCEPTED THE ALLEGATIONS AS FACTUAL. THEREFORE, MR. LOWENSTEIN, WHILE ADVOCATING THAT THE COMMISSION EXPRESS CONCERN ABOUT THE REPORTED ARREST OF MR. ORLOV, URGED THAT IT ALSO CONSIDER MEANS OF OBTAINING THE FULL FACTS OF THE CASE. HIS PROPOSAL WAS ENCOURAGED BY AND RECEIVED THE SUPPORT OF EUROPEAN REPRESENTATIVES ON THE COMMISSION

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AND OTHERS AS WELL. IT IS EXPECTED TO BE DISCUSSED IN FURTHER DETAIL ON MONDAY. I HOPE TO HAVE MORE COMPLETE DETAILS ON IT BY THEN.

QUESTION: ARE YOU SAYING THAT LOWENSTEIN ACTED WITHOUT INSTRUCTION IN THIS MATTER?

ANSWER: I AM SAYING THAT HIS ACTION WAS TAKEN WITHIN THE FRAMEWORK OF GENERAL INSTRUCTIONS. THESE WERE PREPARED PRIOR TO THE REPORT OF ORLOV'S ARREST.

QUESTION: THEN HE ACTED WITHOUT INSTRUCTIONS?

ANSWER: MR. LOWENSTEIN'S ACTION WAS WITHIN THE FRAMEWORK OF HIS INSTRUCTIONS.

QUESTION: DOES THE SECRETARY APPROVE AND ENDORSE MR. LOWENSTEIN'S ACTION?

ANSWER: THE SECRETARY HAS REVIEWED THE GENERAL INSTRUCTIONS UNDER WHICH MR. LOWENSTEIN IS OPERATING AND IS IN FULL AGREEMENT. IN THE CONTEXT OF THE DISCUSSION IN THE COMMISSION, THE SECRETARY BELIEVES THE PROPOSAL TO EXPRESS CONCERN AND SEEK FACTS ABOUT THE DETENTION OF MR. ORLOV IS APPROPRIATE.

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NNN

\*\*\* Current Handling Restrictions \*\*\* n/a

\*\*\* Current Classification \*\*\* CONFIDENTIAL

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
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**Current Classification:** UNCLASSIFIED  
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**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
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**Disposition Date:** 22 May 2009  
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**Original Handling Restrictions:** n/a  
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**Subject:** PRESS GUIDANCE FOR DEPARTMENTAL SPOKESMAN ON ORLOV TELEGRAM PROPOSAL  
**TAGS:** SHUM, UN, (LOWENSTEIN, ALLARD), (ORLOV, YURI)  
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**Review Markings:**  
Margaret P. Grafeld  
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